CARIBBEAN GROUP OF SECURITIES REGULATORS CONFERENCE

Panel Discussion on Best Practice For Government Intervention by Osborne Nurse And Euric Bobb

October 22, 2009

Issues for the Region

Crisis in CL Financial Group Brings Focus on Regional Approaches to:

Regulation of Cross Border Financial Firms
 Crisis Resolution and Safety Nets
 Regulatory Cooperation

Regulation of Financial Firms

- Lead Regulators and their Role
- Insurance vs. Banking
 - Capital Adequacy (Banking) vs. Statutory Funds
 - Reporting Obligations
- Corporate Structure and Governance
 - CLF:- Insurance; Banking; Securities; Energy Investment; Manufacturing; Real Estate – Local & Foreign
 - High Leverage; Stat Funds Approach Limiting
 - No CEO at CLICO (3 Years); Occasional Board Meeting
- Product Regulation
- Future Question:
 - Should Major Firms be Closely Held?

Crisis Resolution and Safety Nets

- Systems in Place for Intervention in Banks and for Deposit Insurance
- No Systems for Insurance and Securities Firms
- Relationship between "*Regulated*" and "*Non-Regulated*" companies
- Future Questions:
 - Safety Nets for Insurance Firms? Securities Firms?
 - Governance, Regulatory Structures for Complex Firms?

Principles For Intervention

Potential and Risk of Systemic Effect

 Size and Impact of Institution – Too Big to Fail?
 Integration into Financial System

 Rights to Property

 Justification for Abrogating Property Rights

 Availability of Safety Nets

 Deposit Insurance Systems

Brief Review of Banking Failures/Interventions

• USA -Savings & Loans and Banks - 1980s – Banks, Investment Banks and Insurance – 2008 Jamaica – System Failure – 1990s Trinidad & Tobago – NFIs – 1986 – Banks: Co-Op Bank – 1986; Workers' Bank – 1989; First Citizens Bank – 1993 – CLICO, BA and CIB – 2009

Approaches to Intervention

Close and Pay Deposit Insurance
 USA 1980s
 T&T 1986
 Restructure and Reopen
 USA 1980s and 2008
 T&T 1986, 1989, 1993, 2009
 Macro system support – Jamaica

The Trinidad Experience

- Utilised international best practice in selection of intervention measures;
- Depositors/policy holders assured protection
- System confidence restored
- New institutions created have performed well.
 Long and stable histories
- CLICO/BA restructure in hand with significant prospects for success

Regulatory Responses and Cooperation

Differences in Response

 .T&T : Emergency Intervention with financial support in Insurance and Banking; Attempt to Influence non-regulated entities

Barbados

- Influence management and sales of regulated entities;
- Attempt to influence non-regulated entities

• Others:

Closure; Receivership; Form OECS restructured company?

Cooperation:

Slow Movement on College of Regulators

Direction of Changes in Trinidad & Tobago

Emergency Amendments of IA to permit intervention (Equivalent to Banks)

- CBTT responsible for funding in Banks; GORTT in insurance
- New IA being prepared and discussed
 - Proposals for new capital adequacy guidelines
- New Credit Union Legislation bringing under CBTT

Should CUs be regulated like banks?

Participation in discussion on College of Regulators and with Regional Regulators on CL Issues